

Part C. Methodology

2 COMMITTEE APPOINTMENT

3 Beginning with the 1985 edition, the U.S. Department of Agriculture (USDA) and U.S.
4 Department of Health and Human Services (HHS) have appointed a Dietary Guidelines Advisory
5 Committee (DGAC) of nationally recognized experts in the field of nutrition and health to
6 review the scientific evidence and medical knowledge current at the time. This Committee has
7 been an effective mechanism for obtaining a comprehensive and systematic review of the science
8 which contributes to successful Federal implementation as well as broad public acceptance of the
9 Dietary Guidelines. The 2015 DGAC was established for the single, time-limited task of
10 reviewing the 2010 edition of *Dietary Guidelines for Americans* and developing nutrition and
11 related health recommendations in this Advisory Report to the Secretaries of USDA and HHS.
12 The Committee was disbanded upon delivery of this report.

13 Nominations were sought from the public through a Federal Register notice published on
14 October 26, 2012. Criteria for nominating prospective members of the DGAC included
15 knowledge about current scientific research in human nutrition and chronic disease, familiarity
16 with the purpose, communication, and application of the Dietary Guidelines, and demonstrated
17 interest in the public's health and well-being through their research and educational endeavors.
18 They also were expected to be respected and published experts in their fields. Expertise was
19 sought in several specialty areas, including, but not limited to, the prevention of chronic diseases
20 (e.g., cancer, cardiovascular disease, type 2 diabetes, overweight and obesity, and osteoporosis);
21 energy balance (including physical activity); epidemiology; food processing science, safety, and
22 technology; general medicine; gerontology; nutrient bioavailability; nutrition biochemistry and
23 physiology; nutrition education and behavior change; pediatrics; maternal/gestational nutrition;
24 public health; and/or nutrition-related systematic review methodology.

25 The Secretaries of USDA and HHS jointly appointed individuals for membership to the 2015
26 DGAC. The chosen individuals are highly respected by their peers for their depth and breadth of
27 scientific knowledge of the relationship between dietary intake and health in all relevant areas of
28 the current Dietary Guidelines.

29 To ensure that recommendations of the Committee took into account the needs of the diverse
30 groups served by USDA and HHS, membership included, to the extent practicable, a diverse
31 group of individuals with representation from various geographic locations, racial and ethnic
32 groups, women, and persons with disabilities. Equal opportunity practices, in line with USDA
33 and HHS policies, were followed in all membership appointments to the Committee.
34 Appointments were made without discrimination on the basis of age, race and ethnicity, gender,
35 sexual orientation, disability, or cultural, religious, or socioeconomic status. Individuals were

36 appointed to serve as members of the Committee to represent balanced viewpoints of the
 37 scientific evidence, and not to represent the viewpoints of any specific group. Members of the
 38 DGAC were classified as Special Government Employees (SGEs) during their term of
 39 appointment, and as such were subject to the ethical standards of conduct for all federal
 40 employees.

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43 **CHARGE TO THE 2015 DIETARY GUIDELINES ADVISORY** 44 **COMMITTEE**

45 The Dietary Guidelines for Americans provide science-based advice on how nutrition and
 46 physical activity can help promote health across the lifespan and reduce the risk for major
 47 chronic diseases in the U.S. population ages 2 years and older.

48 The Dietary Guidelines form the basis of Federal nutrition policy, standards, programs, and
 49 education for the general public and are published jointly by HHS and USDA every 5 years. The
 50 charge to the Dietary Guidelines Advisory Committee, whose duties were time-limited and
 51 solely advisory in nature, was described in the Committee's charter as follows:

- 52 • Examine the *Dietary Guidelines for Americans, 2010* and determine topics for which new
 53 scientific evidence is likely to be available that may inform revisions to the current
 54 guidance or suggest new guidance.
- 55 • Place its primary focus on the systematic review and analysis of the evidence published
 56 since the last DGAC deliberations.
- 57 • Place its primary emphasis on the development of food-based recommendations that are
 58 of public health importance for Americans ages 2 years and older.
- 59 • Prepare and submit to the Secretaries of HHS and USDA a report of technical
 60 recommendations with rationales, to inform the development of the *2015 Dietary*
 61 *Guidelines for Americans*. DGAC responsibilities included providing authorship for this
 62 report; however, responsibilities did not include translating the recommendations into
 63 policy or into communication and outreach documents or programs.
- 64 • Disband upon the submittal of the Committee's recommendations, contained in the
 65 Report of the Dietary Guidelines Advisory Committee on the *Dietary Guidelines for*
 66 *Americans, 2015* to the Secretaries.
- 67 • Complete all work within the 2-year charter timeframe.

68

69 **THE COMMITTEE PROCESS**

70 **Committee Membership**

71 Fifteen members were appointed to the Committee, one of whom resigned within the first 3
72 months of appointment due to new professional obligations (see the *DGAC Membership*). The
73 Committee served without pay and worked under the regulations of the Federal Advisory
74 Committee Act (FACA). The Committee held seven public meetings over the course of 1½
75 years. Meetings were held in June 2013 and January, March, July, September, November, and
76 December 2014. The members met in person on the campus of the National Institutes of Health
77 in Bethesda, Maryland, for six of the seven meetings. The Committee met by webinar for the
78 November 2014 meeting. All meetings were made publically available live by webcast. In
79 addition, members of the general public were able to attend the Committee's first two meetings
80 in person in Washington DC area. For the remaining meetings, members of the public were able
81 to observe by webcast. All meetings were announced in the *Federal Register*. Meeting
82 summaries, presentations, archived recordings of all of the meetings, and other documents
83 pertaining to Committee deliberations were made available at www.DietaryGuidelines.gov.
84 Meeting materials also were provided at the reference desks of the HHS National Institutes of
85 Health.

86

87 **Public Comments**

88 Written public comments were received throughout the Committee's deliberations through an
89 electronic database and provided to the Committee. This database allowed for the generation of
90 public comment reports as a result of a query by key topic area(s). A general description of the
91 types of comments received and the process used for collecting public comments is described in
92 *Appendix E-7. Public Comments*.

93

94 **DGAC Conceptual Model**

95 Recognizing the dynamic interplay that exists among the determinants and influences on diet and
96 physical activity as well as the myriad resulting health outcomes, the Committee developed a
97 conceptual model to complement its work. The Committee began by reviewing the socio-
98 ecological model in the 2010 *Dietary Guidelines for Americans* and identified the primary goals
99 of the new model: 1) characterize the multiple interrelated determinants of complex nutrition and
100 lifestyle behaviors and health outcomes at individual and population levels, and 2) highlight
101 those areas within this large system that are addressed by the 2015 DGAC review of the
102 evidence. In addition, the Committee sought to develop a model that provided an organizing
103 framework to show readers how the Science Base chapters in this report relate to each other and

104 to the larger food and agriculture, nutrition, physical activity, and health systems in the United
105 States. It first developed an outline that identified a large number of factors and highlighted a
106 select number to be addressed in its evidence reviews of this report. A smaller group of
107 Committee members then developed a draft visual approach for conveying the main messages
108 within a conceptual model. Using the structure of that draft visual, the content of the outline was
109 organized into a supplementary table. The draft outline, resulting visual, and supporting table
110 went through review and input by the members at several stages. The resulting conceptual model
111 and supporting table are found in *Part B. Chapter 1: Introduction*.

112

113 **Approaches to Reviewing the Evidence**

114 The Committee used a variety of scientifically rigorous approaches to address its science-based
115 questions, and some questions were addressed using multiple approaches. The Committee used
116 the state-of-the-art methodology, systematic reviews, to address 27 percent of its science-based
117 research questions. These reviews are publically available in the Nutrition Evidence Library
118 (NEL) at www.NEL.gov. The scientific community now regularly uses systematic review
119 methodologies, so, unlike the 2010 DGAC, the 2015 Committee was able to use existing sources
120 of evidence to answer an additional 45 percent of the questions it addressed. These sources
121 included existing systematic reviews, meta-analyses, or reports. The remainder of the questions,
122 30 percent, were answered using data analyses and food pattern modeling analyses. These three
123 approaches allowed the Committee to ask and answer its questions in a systematic, transparent,
124 and evidence-based manner.

125 For all topics and questions, regardless of the path used to identify and evaluate the scientific
126 evidence, the Committee developed conclusion statements and implications statements.
127 Conclusion statements are a direct answer to the question asked, reflecting the strength of
128 evidence reviewed (see additional details, below, in “Develop Conclusion Statements and Grade
129 the Evidence”). Implications statements were developed to put the Conclusion in necessary
130 context and varied in length depending on the topic or question. The primary purpose of these
131 statements in this report is to describe what actions the Committee recommends that individuals,
132 programs, or policies might take to promote health and prevent disease in light of the conclusion
133 statement. However, some implications statements also provided important statements of fact or
134 references to other processes or initiatives that the Committee felt were critical in providing a
135 complete picture of how their advice should be applied to reach the desired outcomes.

136 Based on the existing body of evidence, research gaps, and limitations, the DGAC also
137 formulated research recommendations that could advance knowledge related to its question and
138 inform future Federal food and nutrition guidance as well as other policies and programs. Some
139 research recommendations were developed and reported for specific topic areas covered in each
140 chapter; others were overarching and covered an entire chapter.

141

142 **Committee Working Structures and Process**

143 The Committee's research questions were developed and prioritized initially by three Working
144 Groups, which then organized themselves into five topic area Subcommittees, and four topic-
145 specific Working or Writing Groups to conduct their work. The Subcommittees were: Food and
146 Nutrient Intakes and Health: Current Status and Trends; Dietary Patterns, Foods and Nutrients,
147 and Health Outcomes; Diet and Physical Activity Behavior Change; Food and Physical Activity
148 Environments; and Food Sustainability and Safety. Working Groups were established on an "as
149 needed" basis when a topic crossed two or more subcommittees. The three working groups were:
150 Sodium, Added Sugars, and Saturated Fats. In addition, a Physical Activity Writing Group was
151 established within the subcommittee on Food and Physical Activity Environments. The
152 Subcommittees, Working Groups, and Writing Groups were made up of three to seven
153 Committee members, with one Committee member appointed as the chair (for subcommittees) or
154 lead (for working or writing groups). The membership of each group is listed in *Appendix E-9*.
155 Although the chair or lead member was responsible for communicating and coordinating all the
156 work that needed to be accomplished within the group, recommendations coordinated by each
157 group ultimately reflected the consensus of the entire Committee from deliberations in the public
158 meetings. In addition, the Committee's Chair and Vice-chair served in an advisory role on each
159 group.

160 Subcommittees and working/writing groups met regularly and communicated by conference
161 calls, webinars, e-mail, and face-to-face meetings. Each group was responsible for presenting the
162 basis for its draft conclusions and implications to the full Committee within the public meetings,
163 responding to questions from the Committee, and making changes, if warranted. To gain
164 perspective for interpreting the science, some groups invited experts on a one-time basis to
165 participate in a meeting to provide their expertise on a particular topic being considered by the
166 group. Two subcommittees also used consultants, who were experts in particular issues within
167 the purview of the subcommittee's work. These consultants participated in subcommittee
168 discussions and decisions on an ongoing basis, but were not members of the full Committee.
169 Like Committee members, they completed training and were reviewed and cleared through a
170 formal Federal process. Seven invited outside experts presented to the full Committee at the
171 January and March, 2014, public meetings. These experts addressed questions posed by the
172 Committee in advance and responded to additional questions during the meetings.

173 In addition to these five subcommittees and four working/writing groups, the DGAC included a
174 Science Review Subcommittee, similar to that formed for the 2010 DGAC. The members
175 included the DGAC Chair and Vice-chair and the two 2015 DGAC members who had also
176 served on the 2010 DGAC. The main focus of this subcommittee was to provide oversight to the
177 whole DGAC process. This Subcommittee played a primary role in organizing the Committee

178 members into their initial work groups, then into subcommittees and working/writing groups. It
179 facilitated the prioritization of topics to be considered by the Committee and provided oversight
180 to ensure that consistent and transparent approaches were used when reviewing the evidence.
181 This oversight also included monitoring the progress of work toward the development of this
182 report in the allotted timeline. As the review of the science progressed, the Science Review
183 Subcommittee meetings were opened to subcommittee Chairs and eventually to other
184 working/writing group Leads when cross-cutting topics were placed on the agenda. In order to
185 adhere to FACA guidelines, full Committee participation was not allowed.

186 The Committee members were supported by HHS’s Designated Federal Officer, who led the
187 administrative effort for this revision process and served as one of four Co-executive Secretaries
188 (two from HHS and two from USDA). Support staff for managing Committee operations
189 consisted of HHS and USDA Dietary Guidelines Management Team members and NEL Team
190 members, including two research librarians. A third Federal staff team, the Data Analyses Team,
191 provided support to the Committee by providing data upon the request of the Committee (see
192 *DGAC Membership* for a list of these DGAC support staff).

193 **DGAC Report Structure**

194 Reflecting the DGAC subcommittee and working/writing group structure, the bulk of the report
195 consists of seven science-based chapters that summarize the evidence assessed and evaluated by
196 the Committee. Five chapters correspond to the work of the five subcommittees; one chapter
197 covers the cross-cutting topics of sodium, saturated fat, and added sugars and low-calorie
198 sweeteners; and one chapter addresses physical activity.

199 Throughout its deliberations, the Committee considered issues related to overall dietary patterns
200 and the need for integrating findings from individual diet and nutrition topic areas. As a result,
201 the Committee included an additional chapter—*Part B. Chapter 2: 2015 DGAC Themes and*
202 *Recommendations: Integrating the Evidence.*

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205 **SYSTEMATIC REVIEW OF THE SCIENTIFIC EVIDENCE**

206 The USDA’s Nutrition Evidence Library (NEL), housed within the Center for Nutrition Policy
207 and Promotion, was responsible for assisting the 2015 DGAC in reviewing the science and
208 supporting development of the 2015 DGAC Report. The NEL used state-of-the-art methodology
209 informed by the Agency for Healthcare Research and Quality (AHRQ),¹ the Cochrane
210 Collaboration,² the Academy of Nutrition and Dietetics³ and the 2011 Institute of Medicine
211 systematic review (SR)⁴ standards to review, evaluate, and synthesize published, peer-reviewed
212 food and nutrition research. The NEL’s rigorous, protocol-driven methodology is designed to

213 maximize transparency, minimize bias, and ensure SRs are relevant, timely, and high-quality.
 214 Using the NEL evidence-based approach enables HHS and USDA to comply with the Data
 215 Quality Act, which states that Federal agencies must ensure the quality, objectivity, utility, and
 216 integrity of the information used to form Federal guidance.

217 DGAC members developed the SR questions and worked with NEL staff to implement the SRs.
 218 The following represent overarching principles for the NEL process:

- 219 • The DGAC made all substantive decisions required during the process.
- 220 • NEL staff provided facilitation and support to ensure that the process was consistently
 221 implemented in accordance with NEL methodology.
- 222 • NEL used document templates, which served as a starting point and were tailored to each
 223 specific review.
- 224 • When working with the DGAC, the Science Review Subcommittee provided oversight to
 225 the DGAC's work throughout the deliberative process, ensuring that the Subcommittees
 226 used consistent and transparent approaches when reviewing the evidence using NEL SRs.

227 The NEL employed a six-step SR process, which leveraged a broad range of expert inputs:

- 228 • Step 1: Develop systematic review questions and analytic frameworks
- 229 • Step 2: Search, screen, and select studies to review
- 230 • Step 3: Extract data and assess the risk of bias of the research
- 231 • Step 4: Describe and synthesize the evidence
- 232 • Step 5: Develop conclusion statements and grade the evidence
- 233 • Step 6: Identify research recommendations

234 Each step of the process was documented to ensure transparency and reproducibility. Specific
 235 information about each review is available at www.NEL.gov, including the research questions,
 236 the related literature search protocol, literature selection decisions, an assessment of the
 237 methodological quality of each included study, evidence summary materials, evidence tables, a
 238 description of key findings, graded conclusion statements, and identification of research
 239 limitations and gaps. These steps are described below.

240 **Develop Systematic Review Questions and Analytic Frameworks**

241 The DGAC identified, refined, and prioritized the most relevant topics and then developed
 242 clearly focused SR questions that were appropriate in scope, reflected the state of the science,
 243 and targeted important policy relevant to public health issue(s). Once topics and systematic

244 review questions were generated, the DGAC developed an analytical framework for each topic in
245 accordance with NEL methodology. These frameworks clearly identified the core elements of
246 the systematic review question/s, key definitions, and potential confounders to inform
247 development of the systematic review protocol.

248 The core elements of a SR question include Population, Intervention or Exposure, Comparator,
249 and Outcomes (PICO). These elements represent key aspects of the topic that need to be
250 considered in developing a SR framework. An analytic framework is a type of evidence model
251 that defines and links the PICO elements and key confounders. The analytical framework serves
252 as a visual representation of the overall scope of the project, provides definitions for key SR
253 terms, helps to ensure that all contributing elements in the causal chain will be examined and
254 evaluated, and aids in determining inclusion and exclusion criteria and the literature search
255 strategy.

256

257 **Search, Screen, and Select Studies to Review**

258 Searching, screening, and selecting scientific literature was an iterative process that sought to
259 identify the most complete and relevant body of evidence to answer a SR question. This process
260 was guided by inclusion and exclusion criteria determined a priori by the DGAC. The NEL
261 librarians created and implemented search strategies that included appropriate databases and
262 search terms to identify literature to answer each SR question. The results of the literature search
263 were screened by the NEL librarians and staff in a dual, step-wise manner, beginning with titles,
264 followed by abstracts, and then full-text articles, to determine which articles met the criteria for
265 inclusion in the review. Articles that met the inclusion criteria were hand searched in an effort to
266 find additional pertinent articles not identified through the electronic search. In addition, NEL
267 staff and the DGAC conducted a duplication assessment to determine whether high-quality SRs
268 or meta-analyses (MA) were available to augment or replace a NEL SR.

269 The DGAC provided direction throughout this process to ensure that the inclusion and exclusion
270 criteria were applied appropriately and the final list of included articles was complete and
271 captured all research available to answer a SR question. Each step of the process also was
272 documented to ensure transparency and reproducibility.

273 The NEL established and the DGAC approved standard inclusion and exclusion criteria to
274 promote consistency across reviews and ensure that the evidence being considered in NEL SRs
275 was most relevant to the U.S. population. The DGAC used these standard criteria and revised
276 them a priori as needed to ensure that they were appropriate for the specific SR being conducted.
277 In general, criteria were established based on the analytical framework to ensure that each study
278 included the appropriate population, intervention/exposure, comparator(s), and outcomes. They
279 were typically established for the following study characteristics:

- 280 • Study design
- 281 • Date of publication
- 282 • Publication language
- 283 • Study setting
- 284 • Study duration
- 285 • Publication status (i.e., peer reviewed)
- 286 • Type, age, and health status of study subjects
- 287 • Size of study groups
- 288 • Study dropout rate

289 To capitalize on existing literature reviews, the NEL performed duplication assessments, which
 290 identified any existing high-quality SRs and/or MAs that addressed the topic or SR questions
 291 posed. Existing SRs and MAs were valuable sources of evidence and were used for two main
 292 purposes in the NEL SR process:

- 293 • To augment a NEL SR as an additional source of evidence, but not as an included study
 294 in the review (in this case, the studies in the existing SR or MA would not be included
 295 individually in the NEL review that was conducted); or
- 296 • To replace a de novo NEL SR.

297 NEL also used existing SRs to provide background and context for current reviews, inform SR
 298 methodology, and cross-check the literature search for completeness.

299 If multiple relevant, low risk of bias, and timely SRs or MA were available, the reviews were
 300 compared and a decision was made as to whether an existing SR/MA would be used, or whether
 301 a de novo SR would be conducted. This decision was made based on the relevancy of the review
 302 in relation to the SR question and, when more than one review was identified, the consistency of
 303 the findings. If existing SRs/MA addressed different aspects of the outcome, more than one
 304 SR/MA may have been used to replace a de novo SR. More information on the use of existing
 305 SRs/MAs to replace a de novo NEL SR is provided below in the section “Existing Sources of
 306 Evidence.”

307

308 **Extract Data and Assess the Risk of Bias**

309 Key information from each study included in a systematic review was extracted and a risk of bias
 310 assessment was performed by a NEL abstractor. NEL abstractors are National Service
 311 Volunteers from across the United States with advanced degrees in nutrition or a related field

312 who were trained to review individual research articles included in NEL systematic reviews (a
313 list of the Volunteers is included in *Appendix E-10: Dietary Guidelines Advisory Committee*
314 *Report Acknowledgments*). From the evidence grids, summary tables are created for each SR
315 that highlight the most relevant data from the reviewed papers. These tables are available on
316 www.NEL.gov.

317 The risk of bias (i.e., internal validity) for each study was assessed using the NEL Bias
318 Assessment Tool (BAT) (see Table C.1 at the end of this chapter). This tool helped in
319 determining whether any systematic error existed to either over- or under-estimate the study
320 results. This tool was developed in collaboration with a panel of international systematic review
321 experts.

322 NEL staff reviewed the work of abstractors, resolved inconsistencies, and generated a draft of a
323 descriptive summary of the body of evidence. The DGAC reviewed this work and used it to
324 inform their synthesis of the evidence.

325

326 **Describe and Synthesize the Evidence**

327 Evidence synthesis is the process by which the DGAC compared, contrasted, and combined
328 evidence from multiple studies to develop key findings and a graded conclusion statement that
329 answered the SR question. This qualitative synthesis of the body of evidence involved
330 identifying overarching themes or key concepts from the findings, identifying and explaining
331 similarities and differences between studies, and determining whether certain factors affected the
332 relationships being examined.

333 To facilitate the DGAC's review and analysis of the evidence, staff prepared a "Key Trends"
334 template for each SR question. This document was customized for each question and included
335 questions related to major trends, key observations, themes for conclusion statements and key
336 findings. It also addressed methodological problems or limitations, magnitude of effect,
337 generalizability of results, and research recommendations. DGAC members used the description
338 of the evidence, along with the full data extraction grid, and full-text manuscripts to complete the
339 "Key Trends" questions. The responses were compiled and used to draft the qualitative evidence
340 synthesis and the conclusion statement.

341

342 **Develop Conclusion Statements and Grade the Evidence**

343 The conclusion statement is a brief summary statement worded as an answer to the SR question.
344 It must be tightly associated with the evidence, focused on general agreement among the studies
345 around the independent variable(s) and outcome(s), and may acknowledge areas of disagreement
346 or limitations, where they exist. The conclusion statement reflects the evidence reviewed and
347 does not include information that is not addressed in the studies. The conclusion statement also
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348 may identify a relevant population, when appropriate. In addition, “key findings” (approximately
349 3 to 5 bulleted points) were drafted for some questions to provide context and highlight
350 important findings that contributed to conclusion statement development (e.g., brief description
351 of the evidence reviewed, major themes, limitations of the research reviewed or results from
352 intermediate biomarkers).

353 The DGAC used predefined criteria to evaluate and grade the strength of available evidence
354 supporting each conclusion statement. The grade communicates to decision makers and
355 stakeholders the strength of the evidence supporting a specific conclusion statement. The grade
356 for the body of evidence and conclusion statement was based on five elements outlined in the
357 NEL grading rubric: quality, quantity, consistency, impact and generalizability (see Table C.2 at
358 the end of this chapter for the full NEL grading rubric).

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361 **EXISTING SOURCES OF EVIDENCE: REPORTS, SYSTEMATIC** 362 **REVIEWS, AND META-ANALYSES**

363 For a number of topics, the DGAC chose to consider existing high-quality sources of evidence
364 such as existing reports from leading scientific organizations or Federal agencies, SRs, and/or
365 MA to fully or partially address questions. (These three categories of existing sources of
366 evidence are collectively referred to in this report as “existing reports.”) This was done to
367 prevent duplication of effort and promote time and resource management. The methods generally
368 used to identify and review existing reports are described below, and any modifications to this
369 process for answering a question are described in the Methodology section of the individual
370 Science Base chapters (e.g., the DGAC relied on three Federal reports to write the Physical
371 Activity chapter; see the Methods section of *Part D. Chapter 7: Physical Activity* for details on
372 the process the Committee used to review the evidence and develop conclusion statements from
373 these existing reports).

374 First, an analytical framework was developed that clearly described the population,
375 intervention/exposure, comparator, and outcomes (intermediate and clinical) of interest for the
376 question being addressed. When Committee members were aware of high-quality existing
377 reports that addressed their question(s), they decided a priori to use existing report(s), rather than
378 to conduct a de novo NEL SR. A literature search was then conducted to identify other existing
379 reports to augment the existing report(s) identified by the Committee. The literature was
380 searched by a NEL librarian to identify relevant studies. The process used to create and execute
381 the literature search is described in detail above (see “Search, Screen, and Select Studies to
382 Review”). In other cases, the Committee was not aware of any existing reports and intended to
383 conduct a de novo NEL SR. However, as part of the duplication assessment step of the NEL
384 process, one or more existing SRs or MA were identified that addressed the question that led to

385 the Committee deciding to proceed using existing SRs/MA rather than complete an independent
386 review of the primary literature. This process is also described above. Finally, for some
387 questions, the Committee used existing reports as the primary source of evidence to answer a
388 question, but chose to update one or more of those existing reports using the NEL process to
389 identify and review studies that had been published after the completion of the literature search
390 for the existing report(s).

391 When SRs or MA that addressed the question posed by the Committee were identified, staff
392 conducted a quality assessment using the Assessment of Multiple Systematic Reviews
393 (AMSTAR) tool.⁵ This tool includes 11 questions, each of which is given a score of one if the
394 criterion is met or a score of zero if the criterion is not met, is unclear, or is not applicable (see
395 Table C.3 at the end of this chapter). Guidance for answering some of the questions was tailored
396 for the work of the Committee. Articles rated 0-3 were considered to be of low quality, 4-7 of
397 medium quality, and 8-11 of high quality.⁶ Unless otherwise noted, only high quality SRs/MA,
398 receiving scores of 8-11, were considered by the DGAC.

399 In a few cases, existing reports were considered that did not examine the evidence using SR or
400 MA. These reports were discussed by the subcommittees and determined to be of high-quality.
401 The subcommittees also had the option of bringing existing reports to the Science Review
402 Subcommittee to ensure that the report met the quality standards of the Committee, if needed.

403 Next, if multiple high-quality existing reports were identified, their reference lists were
404 compared to find whether any references and/or cohorts were included in more than one of the
405 existing reports. The Committee then addressed the overlap in their review of the evidence
406 ensuring that, in cases where overlap existed, that the quantity of evidence available was not
407 overestimated. In a few cases, if two or more SRs/MAs appropriately answered a question and
408 there was substantial reference overlap, the Committee chose to only use one of the SRs/MA to
409 answer the question.

410 Tables or other documents that summarized the methodology, evidence, and conclusions of the
411 existing reports were used by the Committee members to facilitate their review of the evidence.
412 For example, a “Key Trends” document was often used to help identify themes observed in the
413 body of evidence. The “Key Trends” document included questions related to major trends, key
414 observations, themes for key findings, and conclusion statements. Members of the DGAC used
415 the description of the evidence, along with summary tables and the original reports, to answer the
416 questions. Feedback from the DGAC on the “Key Trends” document was compiled and used to
417 draft the qualitative evidence synthesis and the conclusion statement. As described above, the
418 conclusion statement is a brief summary statement worded as an answer to the question. In
419 drawing conclusions, Committee members could choose to:

420 1. Carry forward findings or conclusions from existing report(s).

- 421 2. Synthesize the findings from multiple existing report(s) to develop their own conclusions.
422 3. Place primary emphasis on the existing report(s) and discuss how new evidence identified
423 through the NEL process relates to the conclusions or findings of the existing report(s).

424 Next, the Committee graded their conclusion statement using a table of strength of evidence
425 grades adapted specifically use with existing reports (see Table C.4 at the end of this chapter). In
426 cases where the DGAC used an existing report with its own formally graded conclusions, the
427 Committee acknowledged the grade assigned within that existing report, and then assigned a
428 DGAC grade that was the closest equivalent to the grade assigned in the existing report.

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430

431 **DATA ANALYSES**

432 **Federal Data Acquisition**

433 Earlier Committees used selected national, Federal data about the dietary, nutritional, and health
434 status of the U.S. population. In the 2015 DGAC, a Data Analysis Team (DAT) was established
435 to streamline the data acquisition process and efficiently support the data requests of the
436 Committee. During the Committee's work, the data used by the DGAC were publically available
437 through www.DietaryGuidelines.gov. Upon publication, the data became available through the
438 report's references and appendices.

439 Upon request from the DGAC, the DAT either conducted data analyses or compiled data from
440 their agencies' publications for the DGAC to use to answer specific research questions. The
441 DGAC took the strengths and limitations of data analyses into account in drawing conclusions.
442 The grading rubric used for questions answered using NEL systematic reviews do not apply for
443 to questions answered using data analyses; therefore, these conclusions were not graded.

444 Most of the analyses used the National Health and Nutrition Examination (NHANES) data and
445 its dietary component, What We Eat in America (WWEIA), NHANES.⁷ These data were used to
446 answer questions about food and nutrient intakes because they provide national and group level
447 estimates of dietary intakes of the U.S. population, on a given day as well as usual intake
448 distributions. These data contributed substantially to questions answered using data analyses (see
449 *Appendix E-4: NHANES Data Used in DGAC Data Analyses* for additional discussion of the
450 NHANES data used by the 2015 DGAC).

451 ***NHANES Data***

452 The NHANES data used by the 2015 DGAC included:

- 453 • Estimates of the distribution of usual intakes of energy and selected macronutrients and
454 micronutrients from food and beverages by various demographic groups, including the
455 elderly population, race/ethnicities, and pregnant women.
- 456 • Estimates of the distribution of usual intakes of selected nutrients from food, beverages,
457 and supplements.
- 458 • Estimates of the distribution of usual intake of USDA Food Pattern food groups by
459 demographic population groups.
- 460 • Eating behaviors such as meal skipping, contribution of meals and snacks to energy and
461 nutrient intakes.
- 462 • Nutrients and food group content per 1,000 calories of food and beverages obtained from
463 major point of purchase.
- 464 • Nutritional quality of food prepared at home and away from home.
- 465 • Energy, selected nutrients, and food groups obtained from food categories by
466 demographic population groups.
- 467 • Selected biochemical indicators of diet and nutrition in the U.S. population.
- 468 • Prevalence of health concerns and trends, including body weight status, lipid profiles,
469 high blood pressure, and diabetes.

470 ***Other Data Sources***

471 The DGAC also used data from the National Health Interview Survey, the National Cancer
472 Institute’s Surveillance, Epidemiology, and End Results (SEER) statistics, and heart disease and
473 stroke statistics from the 2014 report of the American Heart Association.^{8,9} In addition, the
474 Committee used USDA National Nutrient Database for Standard Reference, Release 27, 2014 to
475 list food sources ranked by amounts of selected nutrients (calcium, fiber, iron, potassium, and
476 Vitamin D) and energy per standard food portions and per 100 grams of foods.¹⁰

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479 **SPECIAL ANALYSES USING THE USDA FOOD PATTERNS**

480 As described above, the Committee used NEL systematic reviews, existing reports, and data
481 analyses to draw the majority of its conclusions on the relationship between diet and health.
482 Because the primary charge of the Committee is to provide food-based recommendations with
483 the potential to inform the next edition of the *Dietary Guidelines for Americans*, it was
484 imperative that the Committee also advise the government on how to articulate the evidence on
485 the relationships between diet and health through food patterns. This was a critical task for the

486 Committee because the *Dietary Guidelines* are the basis for all Federal nutrition assistance and
487 educational initiatives. For this reason, like the 2005 and 2010 DGAC's, this Committee
488 developed a number of questions to be answered through a food pattern modeling approach,
489 using the USDA Food Patterns.

490 Briefly, the USDA Food Patterns describe types and amounts of food to consume that will
491 provide a nutritionally adequate diet. They include recommended intakes for five major food
492 groups and for subgroups within several of the food groups. They also recommend an allowance
493 for intake of oils and limits on intake of calories from solid fats and added sugars. The calories
494 and nutrients that would be expected from consuming a specified amount from each component
495 of the patterns (e.g., whole grains, fruits, or oils) are determined by calculating nutrient profiles.
496 A nutrient profile is the average nutrient content for each component of the Patterns. The profile
497 is calculated from the nutrients in nutrient-dense forms of foods in each component, and is
498 weighted based on the relative consumption of each of these foods. Additional details on the
499 USDA Food Patterns can be found in the report for the food pattern modeling analysis, *Adequacy*
500 *of the USDA Food Patterns* (see **Appendix E-3: USDA Food Patterns for Special Analyses**).

501 The USDA Food Patterns were originally developed in the 1980s,^{11, 12} and were substantially
502 revised and updated in 2005, concurrent with the development of the 2005 Dietary Guidelines.¹³
503 The Patterns were updated and slightly revised in 2010, concurrent with the development of the
504 2010 Dietary Guidelines.¹⁴ The 2005 and 2010 updates included use of nutrient goals from the
505 Institute of Medicine *Dietary Reference Intakes* reports that were released from 1997 to 2004.¹⁵⁻
506 ²⁰ The developmental process and the food patterns resulting from the 2005 and 2010 updates
507 have been documented in detail.^{13, 14, 21}

508 A food pattern modeling process was developed for the 2005 DGAC and used by the 2005 and
509 2010 DGACs to determine the hypothetical effect on nutrients in and adequacy of the Food
510 Patterns when specific changes are made.^{13, 14} The structure of the USDA Food Patterns allows
511 for modifications that test the overall influence on diet quality of various dietary
512 recommendation scenarios. Most analyses involved identifying the impact of specific changes in
513 amounts or types of foods that might be included in the pattern. Changes might involve
514 modifying the nutrient profiles for a food group, or changing amounts recommended for a food
515 group or subgroup, based on the assumptions for the food pattern modeling analysis. For
516 example, 2005 DGAC subcommittees requested analyses to obtain information on the potential
517 effect of consumers selecting only lacto-ovo vegetarian choices, eliminating legumes, or
518 choosing varying levels of fat as a percent of calories²² on nutritional adequacy. The use of food
519 pattern modeling analyses for the 2005 and 2010 DGAC have been documented.²³⁻²⁶

520 The DGAC referred questions that could be addressed through food pattern modeling to the Food
521 and Nutrient Intakes and Health: Current Status and Trends Subcommittee. The DGAC

522 identified that a number of questions could be answered by modeling analyses conducted for the
 523 2005 or 2010 DGACs. The food pattern modeling analyses conducted for the 2015 DGAC are
 524 listed in *Appendix E-3: USDA Food Pattern Modeling Analyses*. For each question answered
 525 using food pattern modeling, a specific approach was drafted by USDA staff and provided to the
 526 DGAC for comment. After the approach was adjusted and approved by the DGAC, USDA staff
 527 completed the analytical work and drafted a full report for the DGAC’s consideration.

528 The modeling process also was used to develop new USDA Food Patterns based on different
 529 types of evidence: the “Healthy Vegetarian Pattern,” which takes into account food choices of
 530 self-identified vegetarians, and the “Healthy Mediterranean-style Pattern,” which takes into
 531 account food group intakes from studies using a Mediterranean diet index to assess dietary
 532 patterns. The latter were compiled and summarized to answer the questions addressed on dietary
 533 patterns composition. The food group content of dietary patterns reviewed by the DGAC and
 534 found to have health benefits formed the basis for answering these questions. WWEIA food
 535 group intakes and USDA Food Pattern recommendations were compared with the food group
 536 intake data from the healthy dietary patterns as part of the answer for these questions.

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538

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635 **Table C.1 Nutrition Evidence Library Bias Assessment Tool (BAT)**

636 The NEL Bias Assessment Tool (NEL BAT) is used to assess the risk of bias of each individual
637 study included in a SR. The types of bias that are addressed in the NEL BAT include:

Selection Bias	Systematic differences between baseline characteristics of the groups that are compared; error in choosing the individuals or groups taking part in a study
Performance Bias	Systematic differences between groups in the intervention/exposure received, or in experience with factors other than the interventions/exposures of interest
Detection Bias	Systematic differences between groups in how outcomes are determined; outcomes are more likely to be observed or reported in certain subjects
Attrition Bias	Systematic differences between groups in withdrawals from a study, particularly if those who drop out of the study are systematically different from those who remain in the study
Adapted from: Cochrane Bias Methods Group: http://bmg.cochrane.org/assessing-risk-bias-included-studies	

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639 The NEL BAT is tailored by study design, with different sets of questions applying to
640 randomized controlled trials (14 questions), non-randomized controlled trials (14 questions), and
641 observational studies (12 questions). Abstractors complete the NEL BAT after data extraction for
642 each article. There are four response options:

- 643 ▪ **Yes:** Information provided in the article is adequate to answer “yes”.
- 644 ▪ **No:** Information provided in the article clearly indicates an answer of “no”.
- 645 ▪ **Cannot Determine:** No information or insufficient information is provided in the article,
646 so an answer of “yes” or “no” is not possible.
- 647 ▪ **N/A:** The question is not applicable to the article.

The NEL Bias Assessment Tool (NEL BAT)		
Risk of Bias Questions	Study Designs	Type of Bias
Were the inclusion/exclusion criteria similar across study groups?	Controlled trials Observational studies	Selection Bias
Was the strategy for recruiting or allocating participants similar across study groups?	Controlled trials Observational studies	Selection Bias
Was the allocation sequence randomly generated?	RCTs	Selection Bias
Was the group allocation concealed (so that assignments could not be predicted)?	RCTs	Selection Bias Performance Bias
Was distribution of health status,	RCTs	Selection Bias

demographics, and other critical confounding factors similar across study groups at baseline? If not, does the analysis control for baseline differences between groups?	Controlled trials Observational studies	
Did the investigators account for important variations in the execution of the study from the proposed protocol or research plan?	RCTs Controlled trials Observational studies	Performance Bias
Was adherence to the study protocols similar across study groups?	RCTs Controlled trials Observational studies	Performance Bias
Did the investigators account for the impact of unintended/unplanned concurrent interventions or exposures that were differentially experienced by study groups and might bias results?	RCTs Controlled trials Observational studies	Performance Bias
Were participants blinded to their intervention or exposure status?	RCTs Controlled trials	Performance Bias
Were investigators blinded to the intervention or exposure status of participants?	RCTs Controlled trials	Performance Bias
Were outcome assessors blinded to the intervention or exposure status of participants?	RCTs Controlled trials Observational studies	Detection Bias
Were valid and reliable measures used consistently across all study groups to assess inclusion/exclusion criteria, interventions/exposures, outcomes, participant health benefits and harms, and confounding?	RCTs Controlled trials Observational studies	Detection Bias
Was the length of follow-up similar across study groups?	RCTs Controlled trials Observational studies	Attrition Bias
In cases of high or differential loss to follow-up, was the impact assessed (e.g., through sensitivity analysis or other adjustment method)?	RCTs Controlled trials Observational studies	Attrition Bias
Were other sources of bias taken into account in the design and/or analysis of the study (e.g., through matching, stratification, interaction terms, multivariate analysis, or other statistical adjustment such as instrumental variables)?	RCTs Controlled trials Observational studies	Attrition, Detection, Performance, and Selection Bias
Were the statistical methods used to assess the primary outcomes adequate?	RCTs Controlled trials Observational studies	Detection Bias

649 The completed NEL BAT is used to rate the overall risk of bias for the article by tallying the
650 responses to each question. Each “Yes” response receives 0 points, each “Cannot Determine”
651 response receives 1 point, each “No” response receives 2 points, and each “N/A” response
652 receives 0 points. Since 14 questions are answered for randomized controlled trials and non-
653 randomized controlled trials, they will be assigned a risk of bias rating out of a maximum of 28
654 points; while observational studies will be out of 24 points. The lower the number of points
655 received, the lower the risk of bias.

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657 **Table C.2 NEL Grading Rubric**

USDA Nutrition Evidence Library Conclusion Statement Evaluation				
Criteria for judging the strength of the body of evidence supporting the Conclusion Statement				
Elements	Grade I: Strong	Grade II: Moderate	Grade III: Limited	Grade IV: Grade Not Assignable*
Risk of bias (as determined using the NEL Bias Assessment Tool)	Studies of strong design free from design flaws, bias and execution problems	Studies of strong design with minor methodological concerns OR only studies of weaker study design for question	Studies of weak design for answering the question OR inconclusive findings due to design flaws, bias or execution problems	Serious design flaws, bias, or execution problems across the body of evidence
Quantity • Number of studies • Number of subjects in studies	Several good quality studies; large number of subjects studied; studies have sufficiently large sample size for adequate statistical power	Several studies by independent investigators; doubts about adequacy of sample size to avoid Type I and Type II error	Limited number of studies; low number of subjects studied and/or inadequate sample size within studies	Available studies do not directly answer the question OR no studies available
Consistency of findings across studies	Findings generally consistent in direction and size of effect or degree of association and statistical significance with very minor exceptions	Some inconsistency in results across studies in direction and size of effect, degree of association or statistical significance	Unexplained inconsistency among results from different studies	Independent variables and/or outcomes are too disparate to synthesize OR single small study unconfirmed by other studies
Impact • Directness of studied outcomes • Magnitude of effect	Studied outcome relates directly to the question; size of effect is clinically meaningful	Some study outcomes relate to the question indirectly; some doubt about the clinical significance of the effect	Most studied outcomes relate to the question indirectly; size of effect is small or lacks clinical significance	Studied outcomes relate to the question indirectly; size of effect cannot be determined
Generalizability to the U.S. population of interest	Studied population, intervention and outcomes are free from serious doubts about generalizability	Minor doubts about generalizability	Serious doubts about generalizability due to narrow or different study population, intervention or outcomes studied	Highly unlikely that the studied population, intervention AND/OR outcomes are generalizable to the population of interest

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660 **Table C.3 AMSTAR (Assessment of Multiple Systematic Reviews) Tool**

		YES	NO	Can't Answer	N/A
1	Was an 'a priori' design provided? <i>The research question and inclusion criteria should be established before the conduct of the review.</i>				
2	Was there duplicate study selection and data extraction? <i>There should be at least two independent data extractors and a consensus procedure for disagreements should be in place.</i>				
3	Was a comprehensive literature search performed? <i>At least two electronic sources should be searched. The report must include years and databases used (e.g. Central, EMBASE, and MEDLINE). Key words and/or MESH terms must be stated and where feasible the search strategy should be provided. All searches should be supplemented by consulting current contents, reviews, textbooks, specialized registers, or experts in the particular field of study, and by reviewing the references in the studies found.</i>				
4	Was the status of publication (i.e. grey literature) used as an inclusion criterion? <i>*The authors should state that they searched for reports regardless of their publication type. The authors should state whether or not they excluded any reports (from the systematic review), based on their publication status, language, etc.</i>				
5	Was a list of studies (included and excluded) provided? <i>A list of included and excluded studies should be provided.</i>				
6	Were the characteristics of the included studies provided? <i>In an aggregated form such as a table, data from the original studies should be provided on the participants, interventions and outcomes. The ranges of characteristics in all the studies analyzed e.g. age, race, sex, relevant socioeconomic data, disease status, duration, severity, or other diseases should be reported.</i>				
7	Was the scientific quality of the included studies assessed and documented? <i>'A priori' methods of assessment should be provided (e.g., for effectiveness studies if the author(s) chose to include only randomized, double-blind, placebo controlled studies, or allocation concealment as inclusion criteria); for other types of studies alternative items will be relevant.</i>				
8	Was the scientific quality of the included studies used appropriately in formulating conclusions? <i>The results of the methodological rigor and scientific quality should be considered in the analysis and the conclusions of the review, and explicitly stated in formulating recommendations.</i>				
9	Were the methods used to combine the findings of studies appropriate? <i>*For the pooled results, a test should be done to ensure the studies were combinable, to assess their homogeneity (i.e. Chisquared test for homogeneity, I2). If heterogeneity exists a random effects model should be used and/or the clinical appropriateness of combining should be taken into consideration (i.e. is it sensible to combine?).</i>				
10	Was the likelihood of publication bias assessed? <i>An assessment of publication bias should include a combination of graphical aids (e.g., funnel plot, other available tests) and/or statistical tests (e.g., Egger regression test).</i>				
11	Was the conflict of interest stated? <i>Potential sources of support should be clearly acknowledged in both the systematic review and the included studies.</i>				

661 * The guidance for answering this question was adapted for the 2015 Dietary Guidelines Advisory Committee.

662 **Table C.4 Strength of Evidence terminology to support a conclusion statement when a**
 663 **question is answered with existing reports**

Strong	The conclusion statement is substantiated by a large, high quality, and/or consistent body of evidence that directly addresses the question. There is a high level of certainty that the conclusion is generalizable to the population of interest, and it is unlikely to change if new evidence emerges.
Moderate	The conclusion statement is substantiated by sufficient evidence, but the level of certainty is restricted by limitations in the evidence, such as the amount of evidence available, inconsistencies in findings, or methodological or generalizability concerns. If new evidence emerges, there could be modifications to the conclusion statement.
Limited	The conclusion statement is substantiated by insufficient evidence, and the level of certainty is seriously restricted by limitations in the evidence, such as the amount of evidence available, inconsistencies in findings, or methodological or generalizability concerns. If new evidence emerges, there could likely be modifications to the conclusion statement.
Grade not assignable	A conclusion statement cannot be drawn due to a lack of evidence, or the availability of evidence that has serious methodological concerns.

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